



# **Health and Wellbeing Board**

Date: Wednesday, 1 September 2021

Time: 10.00 am

Venue: Council Chamber, Level 2, Town Hall Extension

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# **Membership of the Health and Wellbeing Board**

Councillor Richard Leese, Leader of the Council (Chair)

Councillor Craig, Deputy Leader of the Council

Councillor Midgley, Executive Member for Adult, Health and Wellbeing (MCC)

Councillor Bridges, Executive Member for Children and Schools Services (MCC)

Dr Ruth Bromley, Chair Manchester Health and Care Commissioning

Katy Calvin-Thomas - Manchester Local Care Organisation

Kathy Cowell, Chair, Manchester University NHS Foundation Trust

Rupert Nichols, Chair, Greater Manchester Mental Health NHS Foundation Trust

Mike Wild, Voluntary and Community Sector representative

Vicky Szulist, Chair, Healthwatch

Dr Tracey Vell, Primary Care representative - Local Medical Committee

Paul Marshall, Strategic Director of Children's Services

David Regan, Director of Public Health

Bernadette Enright, Director of Adult Social Services

Dr Murugesan Raja Manchester GP Forum

Dr Geeta Wadhwa Manchester GP Forum

Dr Doug Jeffrey, Manchester GP Forum

Dr Shabbir Ahmad Manchester GP Forum (substitute member)

Dr Denis Colligan, Manchester GP Forum (substitute member)

## Agenda

**1. Urgent Business**

To consider any items which the Chair has agreed to have submitted as urgent.

**2. Appeals**

To consider any appeals from the public against refusal to allow inspection of background documents and/or the inclusion of items in the confidential part of the agenda.

**3. Interests**

To allow Members an opportunity to [a] declare any personal, prejudicial or disclosable pecuniary interests they might have in any items which appear on this agenda; and [b] record any items from which they are precluded from voting as a result of Council Tax/Council rent arrears; [c] the existence and nature of party whipping arrangements in respect of any item to be considered at this meeting. Members with a personal interest should declare that at the start of the item under consideration. If Members also have a prejudicial or disclosable pecuniary interest they must withdraw from the meeting during the consideration of the item.

**4. Minutes**

To approve as a correct record the minutes of the meeting held on 7 July 2021.

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**5. Public Health Annual report**

The report of the Director of Public Health **will follow**.

**6. COVID-19 update and the 12 point plan**

The report of the Director of Public Health and the Medical Director, Manchester Health and Care Commissioning **will follow**.

**7. Health and Social Care Recovery**

The report of the Chair of Manchester Health and Care Commissioning (MHCC) is attached.

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**8. Net Zero**

The report and presentation by the Director Manchester Climate Change Agency **will follow**.

**9. Work Programme**

The Board's work programme for 2021/22 municipal year is attached.

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## Information about the Board

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The Health and Wellbeing Board brings together those who buy services across the NHS, public health, social care and children's services, elected representatives and representatives from HealthWatch to plan the health and social care services for Manchester. Its role includes:

- encouraging the organisations that arrange for the provision of any health or social care services in Manchester to work in an integrated manner;
- providing advice, assistance or other support in connection with the provision of health or social care services;
- encouraging organisations that arrange for the provision of any health related services to work closely with the Board; and
- encouraging those who arrange for the provision of any health or social care services or any health related services to work closely together.

The Board wants to consult people as fully as possible before making decisions that affect them. Members of the public do not have a right to speak at meetings but may do so if invited by the Chair. If you have a special interest in an item on the agenda and want to speak, tell the committee officer, who will pass on your request to the Chair. Groups of people will usually be asked to nominate a spokesperson. The Council wants its meetings to be as open as possible but occasionally there will be some confidential business. Brief reasons for confidentiality will be shown on the agenda.

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Smoking is not allowed in Council buildings.

Joanne Roney OBE  
Chief Executive  
Level 3, Town Hall Extension, Albert Square  
Manchester, M60 2LA

## Further Information

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For help, advice and information about this meeting please contact the Committee Officer:

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This agenda was issued on **Monday, 23 August 2021** by the Governance and Scrutiny Support Unit, Manchester City Council, Level 3, Town Hall Extension (Lloyd Street Elevation), Manchester M60 2LA

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## **Health and Wellbeing Board**

### **Minutes of the meeting held on 7 July 2021**

#### **Present:**

Councillor Midgley, Executive Member for Adults Health and Wellbeing (Chair)  
David Regan, Director of Public Health  
Rupert Nichols, Chair, Greater Manchester Mental Health NHS Foundation Trust  
Dr Geeta Wadhwa, GP Member (South) Manchester Health and Care Commissioning  
Bernadette Enright, Director of Adult Social Services  
Paul Marshall, Strategic Director of Children's Services  
Dr Murugesan Raja, GP Member (North) MHCC

#### **Apologies:**

Councillor Leese, Leader of the Council  
Councillor Bridges, Executive Member for Children and Schools Services  
Kathy Cowell, Chair, Manchester University NHS Foundation Trust  
Dr Doug Jeffrey, (South) Primary Care Manchester Partnership  
Dr Ruth Bromley, Chair Manchester Health and Care Commissioning  
Dr Denis Colligan, GP Member (North) Manchester Health and Care Commissioning  
Michael Luger, Chair of the Northern Care Alliance  
Dr Tracey Vell, Primary Care representative - Local Medical Committee  
Katy Calvin-Thomas, Manchester Local Care Organisation  
Vicky Szulist, Chair, Healthwatch  
Dr Manisha Kumar, Medical Director, MHCC

#### **Also in attendance:**

Helen Ibbott, Manchester Local Care Organisation

#### **HWB/21/15 Chair**

Councillor Midgley Chaired the meeting, in the absence of Councillor Leese.

#### **HWB/21/16 Minutes**

The minutes of the meeting held on 8 June 2021 were submitted for approval.

Councillor Midgley reported that the review of the Health and Wellbeing Board was ongoing and a revised membership of the Board would be submitted to the Constitutional and Nomination Committee for consideration on 13 July 2021. In addition, arrangements for planning a programme of work for the rest of the year were in place.

#### **Decision**

To agree as a correct record, the minutes of the meeting of the Health and Wellbeing Board held on 8 June 2021.

#### **HWB/21/17 COVID-19 Update and Manchester Enhanced Area Action Plan**

The Director of Public Health and Medical Director, Manchester Health and Care Commissioning submitted a report that made reference to the action taken on 8 June 2021, where Manchester along with the rest of Greater Manchester and parts of Lancashire were designated as an 'enhanced response area'. Manchester has since developed and implemented the local area action plan.

The Director of Public Health provided an update on the implementation of the Plan which runs up to the 19 July. The priority workstream in the Plan is the Targeted Vaccination Drive. The Medical Director, Manchester Health and Care Commissioning was unable to attend the meeting and, in her absence, the Director of Public Health provided the update on the vaccination drive work and the wider roll out of the Citywide Vaccination Programme. A presentation was also provided.

The Board was informed that from the projections made on the rates of infection, it was highly likely that infection rates would rise nationally in the next month due to the high transmissibility of the delta variant. The latest number of infections, to date, in Manchester is 534 per 100,000 and this is the 12<sup>th</sup> highest in England. The infection rate across Greater Manchester is changing constantly due to the volatile nature of the virus. The Board was informed that nationally a third wave was happening, however, from the data on rates of infection the north west of England is in a fourth wave. The point was made that although the number of cases per 100,000 is showing signs of slowing down, it is still important continue with vaccinations as well working to dispel a belief that catching covid was acceptable. Not enough information is held on the impact of 'long covid' and how the infection may impact on young people's health. The links in number of hospitalisations requiring critical care and related mortality is not rising in line with the infection rates.

The work within the eight priority wards in Manchester has produced a positive impact in those areas of the city. The data on current transmission rates indicate that there is an increase in the high school and primary school age groups. This has had a negative impact on school attendance across schools in the city. The data has also shown the positive impact of engagement work within the Black African and Bangladesh communities and informed where focus needs to be targeted to increase engagement in younger age groups.

The data on rates of serious illness and mortality has demonstrated a break in the link when comparing 2020 to 2021. The Board was reminded that the Marmot Review – Health Equity in England, had highlighted that over the past year Manchester had lost 3.1 years of male life expectancy and 1.9 years of female life expectancy.

The Director of Adult Social Services addressed the Board in reference to adult care arrangements. The Board was advised that in 2020 the Manchester Strategic Care Homes Board was established that brought together partners from across the sectors to focus work streams to protect adults living in care homes. A report would be submitted to the next meeting of the Board in September to highlight the work undertaken during this period and the positive impact this had mortality rates.

Reference was made to the Manchester Enhanced Area Action Plan and the additional support that has been provided in the administration and provision of the vaccine and testing provision.

The Strategic Director of Children's Services also addressed the meeting and referred to the impact of the pandemic on schools, in particular the numbers of pupils not in school due to isolation or a positive test (13% of pupils across the city (10500 pupils)). With reference to the Education Minister's recent announcement, the current school measures will remain in place until the end of the summer school term. A new testing arrangement and programme will come into effect in the Autumn term where isolation would no longer be required unless a test is positive. Also, work would continue to provide a vaccine when a person becomes eligible to receive it. Guidance will be reviewed and issued to schools to ensure they are safe places to work and study. Reference was made the important links with health service partners that have developed during this time which has been vital.

The Chair invited questions from members of the Board.

A member recognised the work that has taken place and how important this has been and thanked the all the partners that have been involved. Reference was made to the importance of challenging perceptions of catching covid and the need to continue the process of vaccination. Officers were asked in reference to the uptake in 2021 and the level of mortality, if the mortality rate is related to covid or delayed presentation by the individual or another reason.

The Director of Public Health undertook to provide data o members of the Board once the analysis is completed.

The Chair acknowledged the work of all partners and the important issues raised and referred to the importance of continuing to push forward the programme of working with residents and the strong message that vaccination reduces infection.

The Director of Public Health provided a presentation on the Vaccination Programme. It was reported that the number of first vaccine doses given to date is currently 337186 and the number of second doses is 221087 across the city. The vaccine provided across Manchester at multiple sites making access very easy and convenient with all over 18s being eligible to receive it. The Board was reminded that under 25 year olds make up almost 50% of the city's population, which is a higher percentage than the average in England. The targeted provision of the vaccine is the next stage of the programme as part of the push to engage as many of the population as possible. The engagement has provided useful data, in particular information on the numbers of international students arriving in the city and accessing homeless people. The presentation provided details on the uptake of the vaccine and the breakdown in categories such as age, gender, ethnicity and related health conditions. The importance of ensuring that both doses are taken is the message to all residents in order to provide the best protection from the virus.

The Chair invited questions from members of the Board.

A member of the Board made the point that the success of the vaccination programme has implications for the NHS with every covid related hospital admission reducing the availability of beds for other admissions. Service areas such as A&E and mental health services are being impacted upon and the approach of the winter period will present further challenges to resources with the increase in respiratory related illness.

The Acting Director (Strategy) Manchester Local Care Organisation representative provided an update on the work of the LCO that has continued throughout the pandemic. Reference was made to the importance of health and wellbeing of LCO staff and accessing annual leave. Reference was also made to the work being done to support the vaccination programme and the targeted approach for the take-up of the vaccine which has included bespoke invites, mass delivery of leaflets to homes and doorstep engagement and the use of social media. Work in supporting hospitals has been vital to ensure that people being discharged to the right place.

In response to a question on the use of the learning achieved during pandemic it was reported that the Vaccination Board would meet to consider how to use the learning in planning for the delivery of the booster programme. The point was made that the increase in communication and collaboration between all sectors has demonstrated what can be achieved and importance that this is built on for the future.

The Chair thanked the Board for the comments made.

### **Decision**

1. To support the ongoing implementation of the area Action Plan
2. To note the presentation.
3. To acknowledge the work of all partners and sectors and to thank everyone involved in implementation of the vaccination programme.

## Report for Resolution

**Report to:** Health and Wellbeing Board – 1 September 2021

**Subject:** Health and Social Care Recovery

**Report of:** Ruth Bromley, Chair, Manchester Health and Care Commissioning (MHCC)

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### Summary

1. Part One of this report updates the Board on the current recovery of health and social care services as part of the system's response to the COVID-19 (Covid) pandemic, with a specific focus on Manchester University NHS Foundation Trust (MFT). More detail on the wider system can be made available to the Board at future meetings, if helpful. Part Two describes the broader strategic recovery plans of the health and social care system.
2. Part One. MFT continues to experience operational pressures as a result of the national pandemic that is impacting on delivery of NHS constitutional targets. Safety is being prioritised across emergency, urgent and elective pathways and system-wide improvement programmes are in place to support recovery. It is envisaged that progress will be made in reducing elective backlogs over the coming months, however this will be incremental and in the context of wider pressures. Demand for Mental Health, Community and Primary Care services has also significantly increased and out of hospital services are under equal levels of pressure.
3. Part Two. COVID-19 (Covid) has had a much broader impact on the health and wellbeing on the people of Manchester. Some is evident now; some we can anticipate in the future; and some may yet emerge. The development of a strategic recovery framework captures the breadth of the health and social care system's response within the recovery phase. The framework covers four themes with associated outcomes metrics.
  - i. the resumption of services to bring services back to their pre-pandemic levels.
  - ii. addressing the disproportionate impact that Covid has had on some population groups, as well as addressing the long-term health inequalities that would have widened as a result of the pandemic.
  - iii. meeting the new needs of our population because of Covid, including physical and mental health impacts.
  - iv. the broader contribution the health and social care sector can make to the wider City recovery.
4. It is important to note that there is an ongoing, significant response, to Covid as well as high levels of demand for urgent care services. There is an interdependency between the level of demand within the system at a moment in

time and implementation of recovery as it calls upon the same capacity and workforce.

## Recommendations

The Board are asked to note and comment on this report.

### Board Priority(s) Addressed:

Health and Wellbeing Strategy priority	Summary of contribution to the strategy
Getting the youngest people in our communities off to the best start	Parts One and Two of this paper outline how the health and social care system are managing the recovery from Covid and the broader strategic recovery, including links with these and other wider strategic objectives for the city set out in the Our Manchester Strategy
Improving people's mental health and wellbeing	
Bringing people into employment and ensuring good work for all	
Enabling people to keep well and live independently as they grow older	
Turning round the lives of troubled families as part of the Confident and Achieving Manchester programme	
One health and care system – right care, right place, right time	
Self-care	

**Lead board member:** Ruth Bromley, Chair, MHCC

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**Background documents (available for public inspection):** None

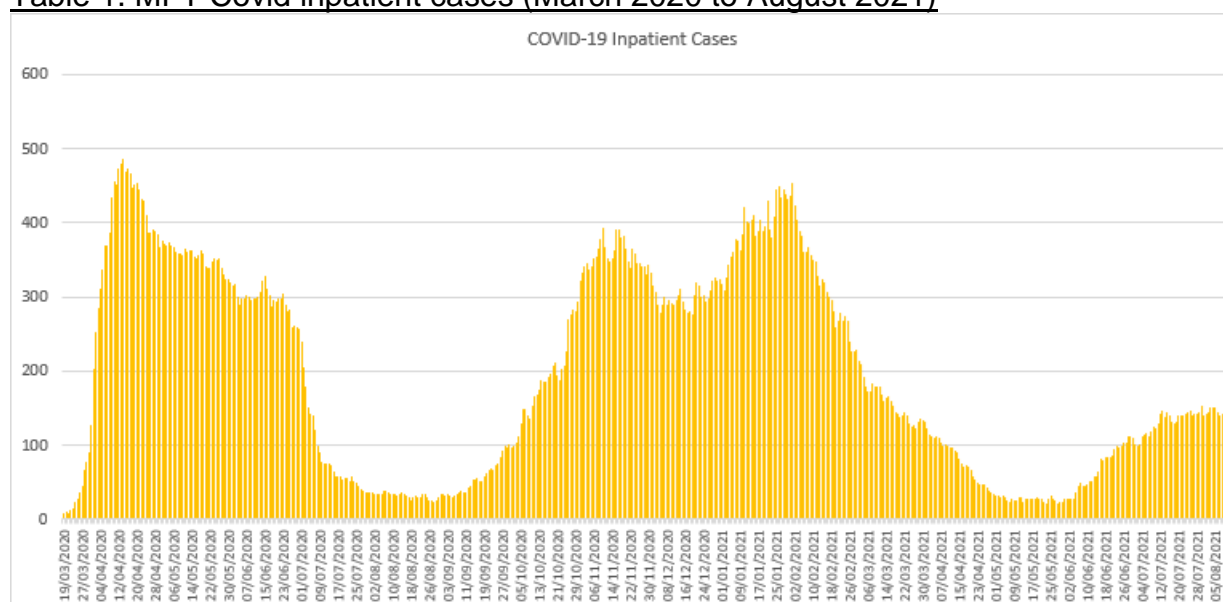
## Part One: Recovery of health and social care services

### Manchester University NHS Foundation Trust

#### Introduction

5. This part of the briefing provides Health and Wellbeing Board members and Health Scrutiny Committee with an overview of MFT's ongoing response to the Covid pandemic. The briefing outlines the current position in relation to Covid admission levels, 2021/22 activity and recovery plans, and highlights some of the key performance challenges currently facing the Trust.
6. **Covid position.** MFT had two peaks of Covid attendances during Quarter 1 (Q1) of 2021:
  - The first peak occurred in the second week of January and saw 423 Covid attendances
  - A second rise in Covid attendances at the end of January resulted in a peak of 453 Covid patients occupying general and acute inpatient beds, with 64 patients in Critical Care beds (level 2/3)
7. Between February and May, there was a slow decline in inpatient and Critical Care beds occupied by Covid patients. Since June there has been an increasing incidence of the Delta variant of Covid in the community that has resulted in a sharp increase in Covid inpatient numbers at MFT. At 18th August MFT had 146 Covid inpatients and 27 patients in Critical Care

Table 1. MFT Covid inpatient cases (March 2020 to August 2021)



## **Continued Covid planning**

8. Throughout the pandemic, the Trust has embedded robust incident management, planning and delivery governance structures, led by the Group Directors and supported by the Hospitals and Managed Clinical Services Chief Executives and their teams.
9. Escalation plans continue into Q2 of 2021/22 which has resulted in a sustained impact on the Trust's recovery workstreams and performance against national standards. In line with national guidance, patients are being scheduled for elective treatment, according to their clinical priority.
10. The recent increase in Covid patients requiring inpatient and Critical Care support has required the Trust to respond in an agile way to balance the provision of care to Covid and non-Covid patients. Sickness absence has been consistently higher than pre-pandemic levels, leading to workforce challenges in delivering front-line services.
11. Notwithstanding this increase in Covid demand across the organisation, operational efforts continue with the resumption and retention of services, including maximising the utilisation of outpatient and theatre capacity across sites and the use of the Independent Sector.

## **Impact of Covid on Long Waits**

12. The continued prevalence of Covid, and the need to stand down elective activity for significant periods since March 2020 has had a profound impact on the shape and size of the waiting list at MFT. The overall waiting list size at the end of June 2021 was 141,545 with 14,706 patients waiting over 52 weeks.

## **Recovery Planning**

13. A permanent shift in operating models across MFT and the wider Greater Manchester system (GM) is now required to respond and recover from Covid. This will entail significant demands in terms of staff engagement and leadership capacity. Working collaboratively with other GM Healthcare provider organisations, MFT supported the development and submission of elective recovery plans for the first half of 2021/22. Plans set out the GM ambition for elective recovery, including details of how collectively GM would start to address the overall waiting lists and take the opportunity to transform service delivery in the process.
14. To progress restoration of elective care, a GM Task and Finish Group has been established, reporting into the GM Elective Recovery and Reform Programme Board. The Recovery Task and Finish Group, chaired by Professor Jane Eddleston, has oversight of seven clinical priority workstreams, agreed by GM Medical Directors.
15. A Clinical Reference Group (CRG) has been established for each clinical priority, chaired by a GM Medical Director and including clinical representation from

across the care pathway as well as commissioning representation. The focus of each CRG is to maximise restoration of activity and identify and implement opportunities to transform delivery.

16. Internally, MFT continues to develop its approach to general recovery through an overarching Group recovery plan that is underpinned by a robust set of implementation plans. Key priorities for the immediate period include:

- Continue staff vaccinations, focused on hard-to-reach groups
- Maintain asymptomatic staff testing
- Support for staff health & wellbeing
- Develop workforce resilience and sustainability
- Maximising elective utilisation, improving flow and facilitating safe and effective discharge
- Urgent and Emergency Care – working with system partners (Manchester and Trafford), continue to implement a joint improvement plan
- Out-patients – working with system partners (Manchester and Trafford), continue to implement a joint improvement plan
- Establish Long Covid services
- Maintain dialogue with local commissioners, GM and region to ensure alignment between MFT and wider system priorities

### **Progress on Recovery Workstreams**

17. The Trust's Recovery and Resilience Board (RRB) drives the recovery programme at an operational level with focus on 3 priority programmes in line with national, regional and local priorities - urgent care and flow, elective surgery and outpatients. The urgent care and outpatients' programmes are jointly delivered across the Manchester and Trafford system – a summary of the high level deliverables are summaries below.

### **Urgent Care and Flow**

18. Since mid-February 2021, MFT's Emergency Departments have encountered significant pressures in the following areas:

- Restricted flow due to infection, prevention and control (IPC) requirements
- Workforce challenges
- High levels of variation in day to day attendances
- Paediatrics - all acuity levels
- Adult Minor injury / illness (self-presenters)
- Mental Health presentations

19. As a result of high demand and the continued need to split estate and flow to meet IPC requirements the number of breaches to the 4 hour A&E standard has been significantly high across all sites. Actions plans to address, include:

- Working with system partners to promote redirection at streaming stage
- Continued development of Same Day Emergency Care capacity across sites
- Further promotion of NHS 111 Urgent Care by appointment

- Care and management of mental health patients presenting in conjunction with Mental health services
- Further integrated work with system partners to support discharge processes and timely transfers of patients
- Review of workforce capacity and out of hours presence (medical and nursing).

## **Outpatients**

20. The prolonged impact of Covid in Q4 of 2020/2021 and Q1 of 2021/22 has had a significant impact on delivery against outpatient activity plans across most of the MFT hospital sites. Whilst occupancy levels of Covid inpatients started to decline in late March and early April, social distancing requirements remained in place and staff continued to be redeployed.
21. The proportion of activity that was delivered virtually across MFT during Q1 of 2021/22 was c.30% with consistent delivery of over 5% of consultations undertaken via video. MFT regularly exceeded or met the NHSE / I target of 25% of all outpatient activity to be undertaken virtually. The level of virtual activity has remained steady but as a percentage has reduced from Q4 (where levels were c35%) due to an increase in face to face activity from April onwards.
22. Hospitals continue to work on delivery of actions plans to implement further service improvements, supported by transformation expertise to ensure best practice is embedded. The Trust is rolling out virtual triage to ensure that every patient get to the right place, first time and advice and guidance is utilised where appropriate. Patient Initiated Follow-up (PIFU) plans will enable patients with suitable conditions to manage their condition better without the need to attend routine follow-up where this is not required. This will also help prepare the organisation and patient groups for the introduction of a patient portal available within Hive, the new electronic patient record system.

## **Performance (note: North Manchester General Hospital is included within performance data from 1st April, 2021)**

### **23. Urgent Care:**

- Safety within the Emergency Departments remains the key priority for the organisation
- Attendance levels and acuity of patients presenting, coupled with limitations on bed capacity due to flow restrictions, have impacted on performance in Q1 & Q2
- Long waits have been experienced at times of pressure however, no patient harms have been reported

4 Hour Performance	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	June	July	August	Q2
MFT 21/22 %	81.07	77.40	76.10	75.95	79.96	82.41	78.87	75.73	72.93%	67.85	71.68*	68.59*
MFT GM Rank	2	2	3	3	4	3	3	6	3	3	2	4
GM %	76.30	74.70	74.30	75.30	79.43	79.97	79.43	78.04	73.65	67.89	73.37	
National %	84.42	83.84	80.28	78.51	83.92	86.14	85.40	83.70	81.30			

\* to 09/08/2021

#### 24. Planned Care – Referral to Treatment (RTT) & 52 Weeks:

- The number of patients waiting >52 weeks increased throughout 2020/21, with an improved position being delivered in 2021/22 - 14,706 at the end of June 2021
- MFT continue to treat the most clinically urgent patients, and the longest waiters are prioritised for treatment through elective surgical committee processes
- The total number of patients on an open referral to treatment pathway is 141,545

		Oct	Nov	Dec	Jan	Feb	Mar	April	May	June
MFT	Wait List	106,438	106,706	109,452	111,006	113,659	115,222	142,231	137,393	141,545
	52 Weeks	5,946	7,100	8,443	10,602	12,999	13,820	16,882	15,755	14,706
	% of W/L >52 weeks	5.6%	6.7%	7.7%	9.6%	11.4%	12.0%	11.86%	11.47%	10.39%
National position	Wait list *Million	4.44	4.21	4.28	4.31	4.42	4.67	4.73	4.99	
	52 Weeks	162,888	186,310	215,641	288,160	366,194	269,953	367,142	321,317	
	% of W/L >52 weeks	3.7%	4.4%	5.0%	6.70%	8.3%	5.78%	7.76%	6.4%	

#### 25. Diagnostics:

- The number of patients waiting for diagnostic tests has dropped by 405 between May and June to 26,275
- 25.71% of patients had been waiting in excess of 6 weeks, against the national standard of 1%. The majority of breaches relate to 5 tests; MRI scans, colonoscopies, gastroscopies, CT scans and echocardiography

DMO1 Breach rate	Oct	Nov	Dec	Jan	Feb	Mar	April	May	Jun
MFT	32.70%	27.80%	26.30%	27.10%	23.35%	19.14%	25.81%	23.25%	25.71%
National	29.20%	27.50%	29.20%	33.30%	28.50%	24.30%	24.00%	22.30%	Not available

#### 26. Cancer:

- Referrals for suspected cancer returned to at least pre-Covid levels across MFT sites by the end of 2020/2021. This positions has been sustained throughout 2021/22

- Delivery against the 62-day referral to treatment standard has been challenged throughout the pandemic
- In respect of 2 week waits, Wythenshawe, Trafford, Withington and Altrincham (WTWA) sites a considerable number of suspected breast and skin cancer patients that require face to face appointments. Social distancing requirements have impacted throughput and adversely affected performance in these areas. As the capacity to undertake face to face appointments has increased, performance has improved
- Reducing the number of patients on a cancer pathway in excess of 104 days is a key priority for the Trust with good progress being made across all hospital sites to delivery improvement trajectories

Cancer		Target	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun
MFT	2WW %	93%	63.2	67.9	64.0	68.9	70.8	73.3	69.0	82.9	94.8	86.4	90.7	89.3
	31 Day %	96%	94.5	92.0	91.6	92.1	90.9	89.7	87.9	93.2	93.5	92.8	94.3	90.7
	62 Day %	85%	69.3	71.8	57.7	55.4	61.1	65.0	60.5	57.1	69.6	67.9	65.9	66.3

## Health Inequalities

27. The Trust recognises the importance of ensuring that their recovery programme does not inadvertently widen health inequalities for the patients they look after. All improvement programmes have undertaken Equality Impact Assessments and as a result, actions are embedded in programme plans. A Health Inequalities Group has recently been established, led by one of the Trust's medical directors. The membership of this group is system wide and initial focus will be to forensically analyse information at a pathway level by ethnicity and deprivation.

## Conclusion

28. Health and Wellbeing Board members are asked to note that the Trust continues to experience operational pressures as a result of the national pandemic that is impacting on delivery of NHS constitutional targets. Safety is being prioritised across emergency, urgent and elective pathways and system-wide improvement programmes are in place to support recovery. It is envisaged that progress will be made in reducing elective backlogs over the coming months, however this will be incremental and in the context of wider pressures.

## Wider System Providers (High Level Summary)

### Manchester Local Care Organisation (MLCO)

29. Many MLCO services are reporting activity levels in excess of those seen before the pandemic. Operational teams in Manchester continue to deliver core services alongside a supportive response to the Covid Vaccination Programme. Covid related sickness and vacancy levels are having an impact on service delivery and are area of concern and focus for the leadership team.

30. A comprehensive recovery and reform programme has been established with eight priority projects: children, urgent care, opal house, alignment of management responsibilities, adult nursing, therapy services end of life and palliative care and community services stocktake.
31. Work continues on the development of the Integrated Neighbourhood Team hubs at Victoria Mill, Harpurhey District Office, Cheetham Hill, and Parkway Green House.
32. Significant work continues to be led by the MLCO is supporting hospital sites to ensure safe and effective discharges and improve flow. There are real challenges being experienced in the care home and homecare markets with three homecare providers currently in escalation due to staffing shortages. There are also a number of escalations in place across several care homes for different reasons including post CQC inspection, safeguarding alerts, and potential changes in ownership.
33. The key priority for Adult Social Care continues to be the delivery of the Better Outcomes, Better Lives transformation programme.

#### **Greater Manchester Mental Health NHS Trust (GMMH)**

34. Services provided by GMMH have also experienced extreme pressure with increased demand being seen in a number of service areas. The Trust has responded by increasing capacity and developing new service offers as summarised below.
35. The Mental Health Liaison Service activity through Accident and Emergency Departments has increased slightly over recent months, but not significantly above pre-pandemic referral activity. As part of transformational COVID 19 emergency planning GMMH expanded the 24/7 free phone helpline, accelerating the crisis benchmark improvement outlined within the Long-Term Plan. As a component of the GMMH Crisis and Urgent Care response in Manchester, GMMH established the first MH Crisis Café across GM. The second Crisis Café in partnership with VCSE Turning point opened on the 17<sup>th</sup> June 2021. Home based treatment services have been expanded to provide additional functions to support the crisis offer to patients across the city. Manchester CMHTs have experienced sustained, higher levels of demand that are above pre-Covid rates. Delayed transfers of care remain a system wide focus, with a deep-dive exercise currently underway in partnership with MHCC and Greater Manchester Health and Social Care Partnership to understand the cause of the delays, identify why Manchester is highlighted as an outlier with Long Length of Stay for patients in hospitals and the trends with a view to removing some of the barriers in place. There has been a rise in demand for inpatient beds that has resulted in an increase in patients being placed out of area.
36. Priorities for the coming months include:  
Continue recovery from Covid and support teams and system in their resilience to deliver

- System working to reduce delayed transfers of care, improve Length of Stay in Hospital for Manchester residents and improving capacity for those requiring hospital admission
- Delivering support and alternatives to A&E for people experiencing Mental Health Crisis
- Strengthen Community services via a National Transformation programme and delivering care within Primary Care Networks and Integrated Neighbourhood Teams
- Support system response to delivering Long Covid care and treatment
- Supporting system wide working for CYP experiencing crisis

## **Primary Care**

37. The Covid pandemic has led to unprecedented change in the way General Practice works.
38. The continued provision of services throughout the Covid pandemic, the rapid implementation of digital and triage first models of care, the increasing demand and the delivery of the largest vaccination programme in history is seeing General Practice endure one of the most challenging periods in its history.
39. Many staff have worked throughout the pandemic and worked longer hours to keep practices open with reduced staff due to sickness and self-isolation, endured unpleasant working conditions due to the need for PPE and are now seeing increasingly complex patients that have not accessed care throughout the pandemic.
40. Across Manchester, MHCC has been working with practices to offer their staff support through occupational health services, wellbeing support and access to an Employee Assist Programme. The Greater Manchester Resilience Hub has also been engaged regarding further support that can be offered to staff working in General Practice in Manchester.
41. As Manchester moves into the recovery phase, primary care will retain the positive elements of the Covid-driven transformation.
42. Several programmes of work are being implemented (under the framework of the primary care quality, recovery and resilience scheme (PCQRRS) that not only restore service provision, whilst remaining prepared for possible future waves of the pandemic, but also aid reform and recovery
43. It is recognised that recovery from the pandemic for our patients, and for society, has only just started. Covid has had a disproportionate impact on some communities and patients, particularly Black and Asian communities, disabled people and inclusion health groups such as refugees, asylum seekers and homeless people.
44. The PCQRRS is an opportunity to build on the addressing inequalities work that practices have played a major role in over the past year. The aim of this proposed scheme is to support the recovery of primary care, to boost the resilience of our

primary care workforce and to fund the time to ensure quality is embedded in recovery across Manchester General Practice to meet the needs of our diverse communities.

## **Part Two: Strategic recovery framework**

45. Covid has had a much broader impact on the health and wellbeing on the people of Manchester. Some is evident now; some we can anticipate in the future; and some may yet emerge. The development of a strategic recovery framework captures the breadth of the health and social care system's response within the recovery phase.
46. This is not to be managed as a single programme of work due to its scale and complexity. The framework serves as a basis that all parties work to and has been supported by the Manchester Partnership Board. The framework covers four themes, discussed below.
47. **Theme one** focusses on the resumption of services to bring services back to their pre-pandemic levels. This may incorporate improvements based upon learning from the pandemic period or the opportunity to transform whilst building back services. It focusses upon working through the backlog of delayed care. The detail of this is covered in the preceding section. This theme also focusses upon staff wellbeing. The recovery phase will place a significant demand upon the health and care workforce. This is the same workforce which has worked under significant pressure over the last 18 months and continues to do so in the response to Covid. This is now compounded by increased levels of urgent demand. This theme applies across the full health and care system including acute, community, mental health, primary care and public health services. Outcomes measures include waiting lists, access measures, staff wellbeing indicators, health checks and some of the process indicators of these.
48. **Theme two** focuses on addressing the disproportionate impact that Covid has had on some population groups, as well as addressing the long-term health inequalities that would have widened as a result of the pandemic. There is an emerging evidence base such as the GM Marmot report 'Build Back Fairer' <sup>1</sup> which sets out the profound impact Covid has had on Manchester and Greater Manchester. In addition, local work within the City is underway to build a greater understanding and to develop a series of outcome measures to track progress in closing health inequalities.
49. In addition to the impact on physical, mental and emotional health and wellbeing, the indirect effect of Covid on the social determinants of health has also had a greater impact on some communities and age groups than others. Financial, food and housing security are key concerns to be addressed as well as the delays and changes in access to preventative and health care services. The welcome move to more digital services whilst improving efficiency and access for some, makes the digital inclusion agenda ever more important for those who do not have

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<sup>1</sup> <https://www.instituteofhealthequity.org/resources-reports/build-back-fairer-in-greater-manchester-health-equity-and-dignified-lives>

access to, cannot afford, or are unable to use the technology. Social isolation, loneliness and feeling able to live life safely has also affected people disproportionately, particularly for older people and people that were shielding or clinically vulnerable.

50. The Population Health Recovery framework aims to address this through three pillars of activity;

- **Healthy People** – improving health, wellbeing and health behaviours by addressing the social determinants of health and enabling self-care for people within their context of their life circumstances
- **Healthy Places** – creating the conditions for good health and wellbeing in the places where people live, work and play; and promoting community connectedness, power, voice and participation
- **Health Equity** – giving marginalised communities what they need to achieve their best health including Communities that Experience Racial Inequality, Inclusion Health Groups and other groups that are marginalised or experience multiple and compounding inequalities.

51. **Theme three** focusses on meeting the new needs of our population because of Covid. These include physical and mental health impacts. It covers the direct impacts such as long Covid or impacts on mental health. It also covers the indirect impact of Covid, for instance the potential delay to diagnosis of acute or chronic conditions or the health impact of worklessness or social isolation. Outcome measures focus upon timeliness and quality of treatment of long Covid; support for wellbeing and social determinants; and indicators which demonstrate how quickly we are identifying and treating conditions in their early and/or moderate stages e.g. cancer, respiratory illness and diabetes.

52. **Theme four** looks more broadly at the contribution the health and social care sector can make to the wider City recovery. This sector is the largest in terms of employment, financial value and the number of contacts it has with the public on a daily basis. There is already significant activity in terms of employment opportunities, social value and services which support people into work. Services based in communities often take opportunities to address the root causes of ill health e.g. employment and social connectedness. The health sector also has an opportunity to bring in further income to the City through infrastructure projects such as Park House and North Manchester General Hospital site redevelopment and research income. Outcome measures will look at how the health sector increases local employment, business, fitness for work, place making and using large scale infrastructure investment as a means of driving the City's economy.

53. As described, Covid has had a disproportionate impact on certain communities. This has exacerbated pre-existing inequalities. We have undertaken engagement regarding this framework and will continue to undertake equality impact assessments on related work to ensure an inclusive recovery. The outcomes set out above are being developed into a reporting dashboard. These metrics will be analysed, where possible, by protected characteristic group and deprivation decile so we can identify and act upon any differential outcomes.

54. It is important to note that there is an ongoing, significant response, to Covid as well as high levels of demand for urgent care services. There is an interdependency between the level of demand within the system at a moment in time and implementation of recovery as it calls upon the same capacity and workforce.

### **Recommendations**

55. Health and Wellbeing Board members are asked to note and comment on this report.

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## Health and Wellbeing Board Work Programme

**Meeting date: Wednesday, 1 September 2021, Report deadline: Friday, 20 August 2021, Agenda published: Monday, 23 August 2021**

Item	Purpose	Author	Comments
Public Health Annual report	To present the Annual Report.	Director of Public Health	
COVID-19 update and the 12 Point Plan	The Director of Public Health (DPH) will present the refresh of the 12 Point Plan and will deliver a presentation to the Committee with the latest available information on data and intelligence. The Medical Director (MHCC) will also present the latest on the Manchester Vaccination Programme	Director of Public Health and the Medical Director, Manchester Health and Care Commissioning	
NHS Recovery	To receive an update report that provides an overview of how the NHS has responded to, and is recovering from, the impact of Covid19. This report will include the response to increased waiting lists for treatment and the work to address the recruitment and retention of nursing staff.	Chris Gaffey, Head of Corporate Governance (Manchester Health and Care Commissioning)	

Net Zero	To receive a presentation on the recently commissioned refresh of the Climate Change Framework (aka Framework 2.0) and enable the Board's early input into the consultation process and establish whether the Board wishes to participate in an Advisory Group or act as a direct sounding board.	Director of Manchester Climate Change Agency	
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<b>Meeting date: Wednesday, 3 November 2021, report deadline line Monday, 25 October 2021. Agenda published Tuesday 26 October 2021.</b>			
<b>Item</b>	<b>Purpose</b>	<b>Author</b>	<b>Comments</b>
Integrated Care System	TBC	TBC	
Year of the Child 2022	To receive a report on the Year of the Child which discusses the impact of the COVID19 pandemic on children and young people's outcomes and includes outlines the coordination of proactive measures to mitigate impact.	Paul Marshall	
<b>Part 2 : Facilitated Session re function of the Board</b>			

**Meeting date: Wednesday, 26 January 2022 Report deadline Monday, 17 January 2022, Agenda published: Tuesday, 18 January 2022**

Item	Purpose	Author	Comments
Outcome of Board Review	To receive the outcome of the Board Review.	TBC	
Better Outcomes, Better Lives	<p>To receive a report that provides an update on the delivery of Better Outcomes Better Lives. This report will further provide an update on the work of the Manchester Local Care Organisation.</p> <p>This item will also provide and update on the work of the Integrated Neighbourhood Teams.</p> <p>The report will also include information relating to the Performance Framework and Quality Impact Assessments.</p>	Sarah Broad	

**Meeting date: Wednesday, 23 March 2022, Report deadline: Monday, 14 March 2022, Agenda published: Tuesday, 15 March 2022**

Item	Purpose	Author	Comments